# CCA-DRR integration Mainstreaming into Developmental Plans: Sub-national Initiatives

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# 2<sup>nd</sup> Paradigm Shift in Disaster Management

- Response Centric
- Relief Centric
  - Mitigation centric
  - Preparedness centric
  - Disaster Centric



Hazard Centric

Vulnerability Centric

**Environment Centric** 

Adaptation

# RECENT EXPERIENCES

- Sector based Climate resilient DM planning (CDKN) – Gorakhpur Model
- Climate resilient DM planning Village plans
- Environmental basis of socio-economic vulnerability/ Mitigation Analysis (Bundelkhand drought)
- Role of environmental law and policies in DRR / DM
- ecoDRR training package (under UN-PEDRR)

# FLOOD DRR

 Case Study of Gorakhpur district what are the exposure and fragilities of Key Systems (water supply, drainage etc.) fragility—current and projected Climate **Change contexts** by analyzing:



- Secondary data on flood impacts
- Programmes of various depts
- DRR responses of DDMA (Gorakhpur) during past flood events
- Codes, legal and regulatory frameworks of various depts

#### Project Objectives & Key outcomes

#### **CDKN** Supported Project

#### **Objectives**

- Systemic factors that contributes to resilience or vulnerability.
- Policy innovations for bridging vertical and horizontal gaps
- Capacity building
- Document and disseminate generated knowledge

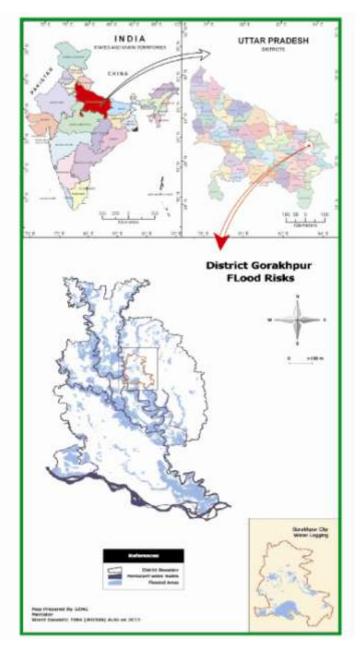
#### **Implementation:**

Gorakhpur Environmental Action Group (GEAG), Institute of Social & Environment Transition (ISET, USA), District Disaster Management Authority Gorakhpur (DDMA), National Institute of Disaster Management (NIDM)

#### **Key Outcomes:**

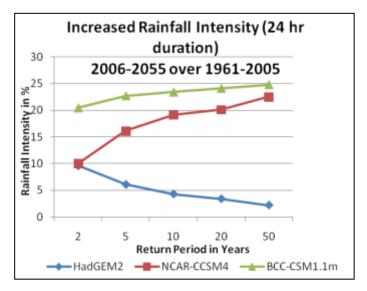
- Developing CCA integrated **DDMP**, operationalized
- Participatory Planning: Identifying gaps and solutions
- Departmental planning and linking with policy provisions (inter-sectoral coordination)
- Capacity: Researchers and Departments (DDMA)
- Directives and Orders for adopting the process
- Sharing of learning at State and national level
- Training Module
- Delhi Declaration on Resilient Housing 2014

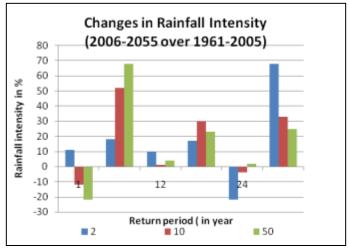
#### **Intervention Area: Gorakhpur District**



**Total Area** : 3483.8 sq km **Total Population** : 4436275

Total Flood Affected Area: 19075 ha
Total Waterlogged Area: 35000ha





## **Flood Risk**









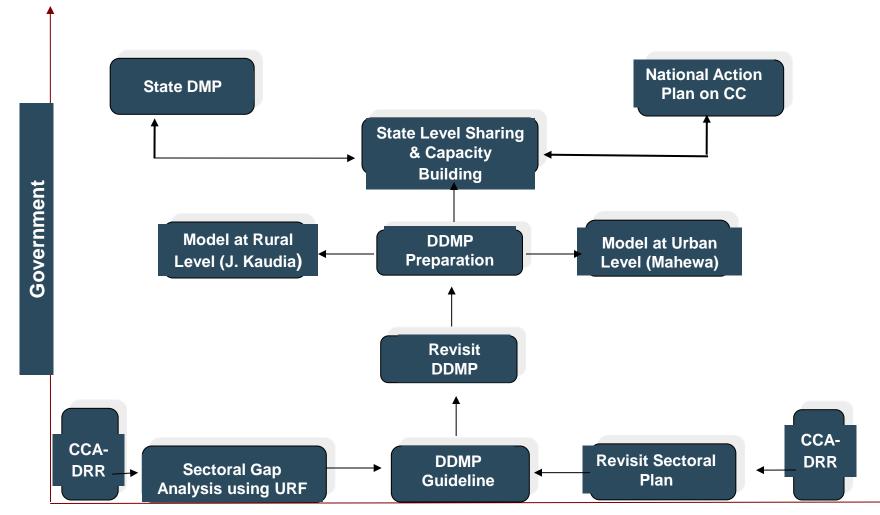


- •CRS http://geagindia.org/PDF/Towards%20a%20Resilient%20(Englishl).pdf
- ◆Policy Brief CDKN+ GEAG

http://geagindia.org/PDF/EXTREME%20RAINFALL,%20CLIMATE%20CHANGE,%20AND%20FLOODING%20Policy%20Brief%20Gorakhpur%20India.pdf

- •Teri Policy Breif <a href="http://www.teriin.org/policybrief/">http://www.teriin.org/policybrief/</a>
- $\bullet \textbf{Process document} \ \underline{\textbf{http://www.start.org/download/2014/geag\_mainstreaming-cca-drr\_processdocument.pdf} \\$
- •Training Module <a href="http://nidm.gov.in/PDF/modules/climate.pdf">http://nidm.gov.in/PDF/modules/climate.pdf</a>
- •CRF-ISET <a href="http://i-s-e-t.org/projects/crf.html">http://i-s-e-t.org/projects/crf.html</a>

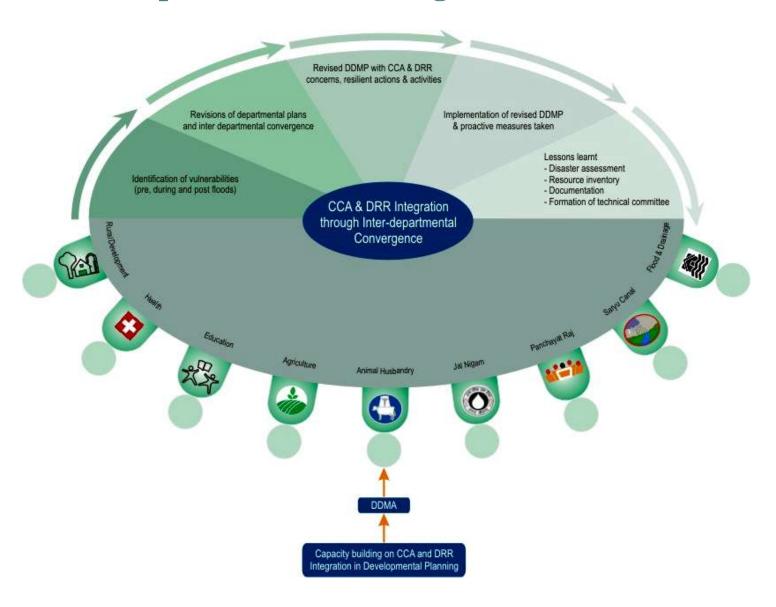
### **Our Approach**



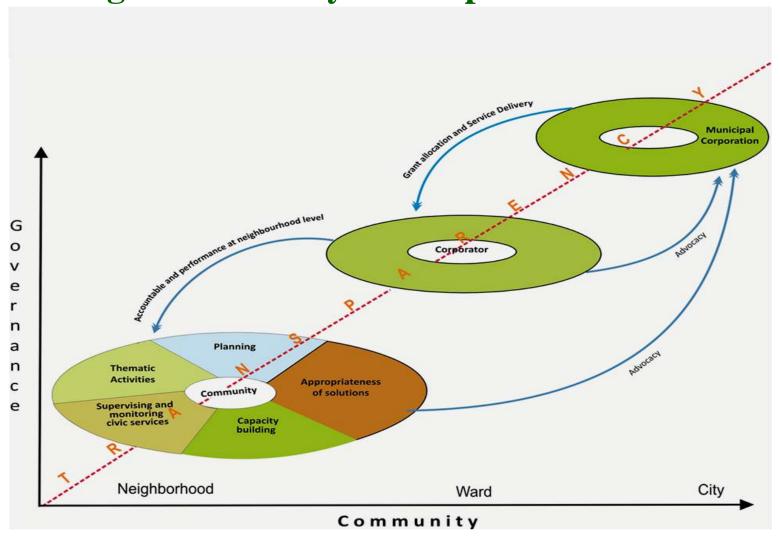
**Involved Departments** 

Health, Agriculture, Revenue, Irrigation, Flood, Education, Energy, Animal Husbandry, Forest & NGOs

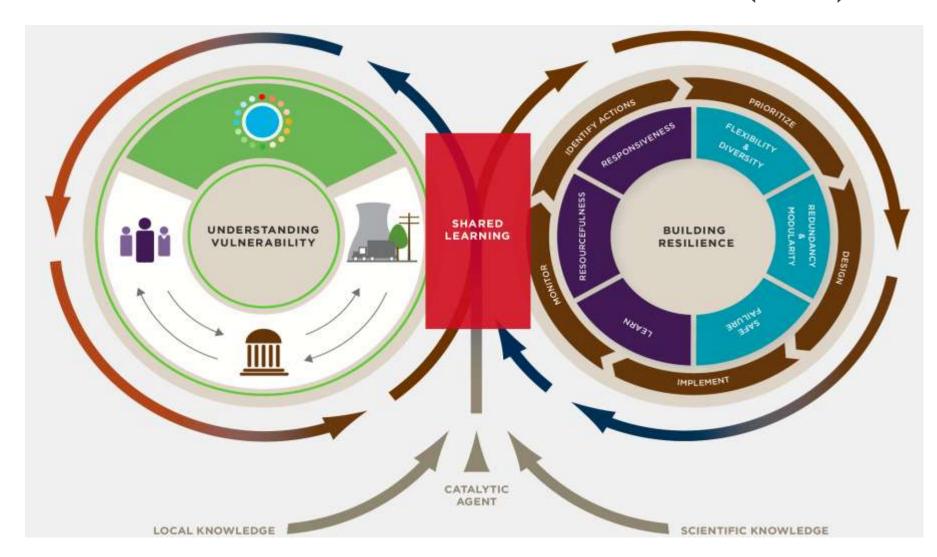
### CCA & DRR Integration through Inter-departmental Convergence



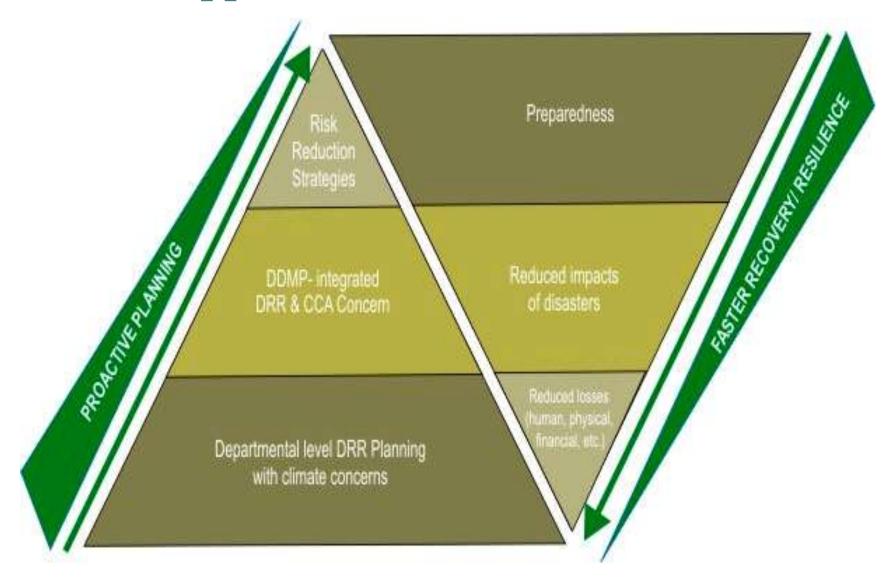
# Addressing Systems, Agents and Institutions through Community Participation



# The Climate Resilience Framework (CRF)



## The Approach



# Coastal DRR



Integrating Climate
Resilient Plan into Disaster
Management in Coastal
Areas of Tamil Nadu and
Andhra Pradesh

#### **Andhra Pradesh:**

Vishakapatnam, Prakasham, Nellore

#### Tamil Nadu:

Cuddalore, Nagapatinam, Thiruvallur

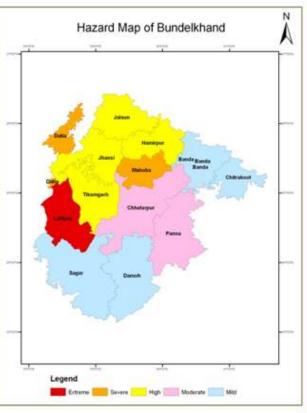
6 cities and 18 villages forming 6 clusters

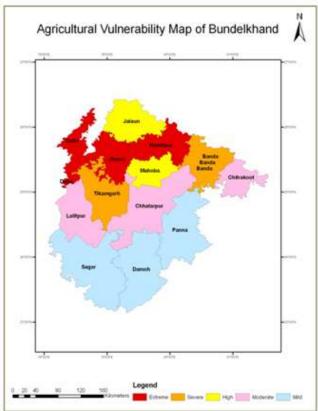
GIZ Germany - European Union - NIDM Under Indo-German Environment Programme

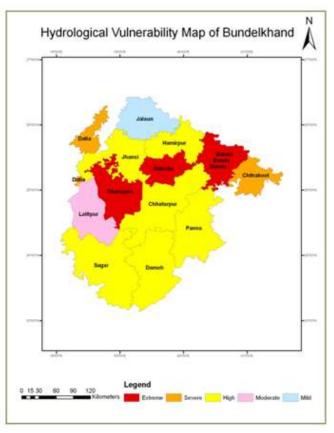
# **Bundelkhand Drought**

(ICSSR Research Project)

- Patterns of meteorological, hydrological and agricultural drought
- Spatial extent of environmental and socio-economic vulnerability
- Mitigation analysis (a new tool/approach) spatial extent, effectiveness

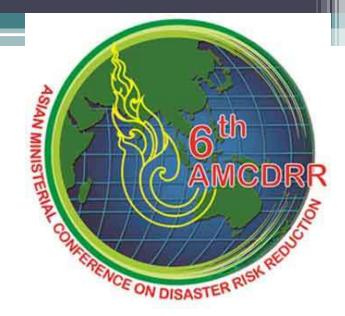






#### Asia-Pacific Input Document for the Post-2015 Framework for Disaster Risk Reduction (HFA2)

Risk sensitive development as the cornerstone of resilience and sustainability

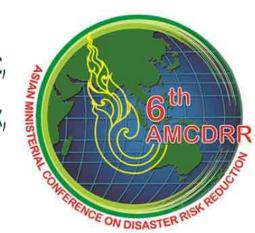


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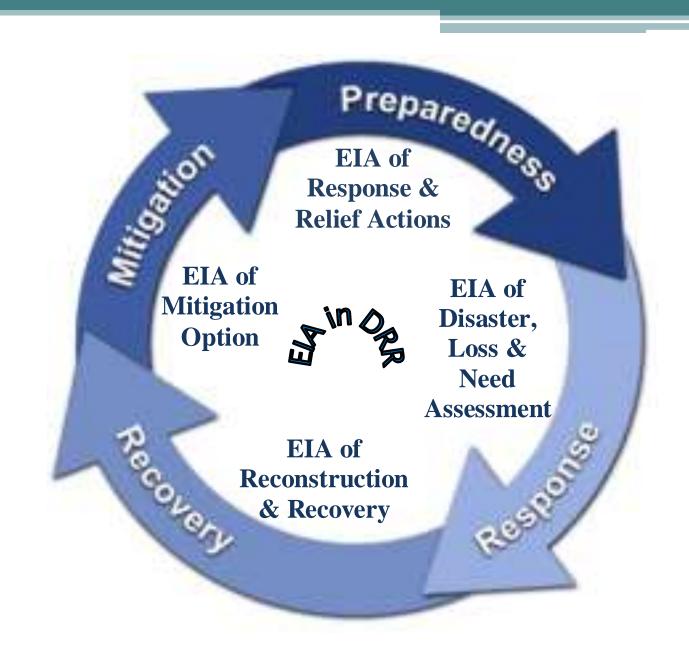
#### Bangkok Declaration on Disaster Risk Reduction in Asia and the Pacific 2014

We, the Ministers, and Heads of Delegation of the countries of Asia and the Pacific, attending the Sixth Asian Ministerial Conference on Disaster Risk Reduction (AMCDRR) in Bangkok, hosted by the Royal Thai Government, 22-26 June 2014;



understandable manner. Encourage the development of and the enforcement of laws and regulation to reduce exposure to risk. Recognizing the role of ecosystem based DRR and integrating livelihood resilience and natural resource management as a holistic approach to disaster resilient communities especially in coastal and mountain areas.

On Improving Public Investments for Disaster and Climate Risk Management to Protect and Sustain Development Gains: Encourage risk-sensitive investments with accountability measures in development plans across sectors; strengthen the capacity of institutions to develop, analyze and use risk information in development planning and implementation; and consider the benefits of financial protection strategies in order to promote resilient public investments, especially in high risk areas.



#### National Conference: Risk to Resilience 2014

Mainstreaming Climate Change and Disaster Risk Reduction Measures into Developmental Planning

The National Conference "Risk to Resilience" held at NIDM on 28<sup>th</sup> of January 2014 with fosuc on "mainstreaming climate change and disaster risk reduction in developmental planning", organized by NIDM jointly with Institute of Social & Environmental Transition (ISET, Colorado, USA) and Gorakhpur Environmental Action Group (GEAG, Gorakhpur, UP).

The inaugural function was Presided by Shri T. Nand Kumar, Hon'ble Member of NDMA, whereas Dr. B N Satapathy, Senior Advisory of Planning Commission and Prof. Kush Verma, Director General of National Academy of Administrative Research (LBSNAA Mussorie) were Guest



ge adaptation and disaster risk reduction into

# Partnership for Disaster Risk Reduction (PEDRR)



# ECO DRR

- UN-PEDRR (Partneship for Environment and DRR) has been collaborating with NIDM since 2010 (through UNEP Geneva)
- NIDM participated in the PEDRR-organized International Workshop on Ecosystems, Livelihoods and Disaster Risk Reduction in Bonn, Germany in September 2010,
- collaborated in delivering the first pilot PEDRR Training Course in Sri Lanka in May2011.
- Following these initiatives, NIDM and PEDRR organized national / regional training in India.
- Joint Policy Dialogue on Sustainability Issues in DRR (4<sup>th</sup> AMCDRR)
- ❖ 3<sup>rd</sup> WCDRR Sendai, Japan

# ekDRM (Indo-German Cooperation)

- Environmental knowledge for Disaster Risk Management
- NIDM-GIZ Cooperation 2010-2013 (MHA-MoEF, MEA)
  - Environmental statistics and decision support system for disaster risk management
  - Role of Environmental legislation in disaster risk management
  - Spatial planning for chemical disaster management
  - Post-disaster environmental services and EIA application in disaster managemnet
  - Natural Resource Management linkage with Disaster Risk Management

# **UNDP-DRR India and Environment**

### Guidelines and Tools for Mainstreaming Disaster Risk Management in

- Environment Sector
  - Focus on NRM, ecosystem services, community based issues, sustainable development
- Housing sector
- Health Sector
- Agriculture sector
- Guidelines for Reconstruction & Recovery Framework

# Legislative back up for mainstreaming\*\*

### The Disaster Management Act, 2005

- development of National, State and District Disaster Management Plans
- The National Plan shall inter alia include ....
  integration of mitigation measures in
  development plans [Section 11(3)]
- The State Plan inter alia provides for .... the manner in which mitigation measures shall be integrated with development plans and projects [Section 23(3)]

- State Government to take measures for prevention and mitigation of disasters ..... integrating DM into development plans and projects and ..... [Section 38]
- Under section 39, every department of state is responsible, to take measures necessary for prevention of disasters, mitigation, preparedness and capacity building and integrate these measures into its development plans and projects and allocate funds to discharge above-mentioned responsibilities;
- Review its enactments, policies, rules and regulations to incorporate therein provisions necessary for disaster prevention, mitigation and preparedness.

# NDMA Guidelines for SDMPs-Themes in Guiding Principles

- Part 7 of Guidelines lays down, as part of Guiding Principles, following themes under-pinning the Plans
  - ✓ Vulnerability of different parts of state to different kinds of disasters
  - ✓ Measures to be adopted for prevention & mitigation
  - ✓ Manner in which mitigation measures shall be integrated into development plans and projects; capacity development and preparedness measures to be taken

# National Policy on Disaster Management

- The Policy stresses the need for DM to be built in Development Plans
- It states "NDMA will ensure mainstreaming of DRR in the developmental agenda of all new & existing development programs & projects which shall incorporate disaster resilient specifications in design & construction"
- Further "The Planning Commission will give due weightage to these factors while allocating resources"

# Ministry of Finance Instructions

- Ministry of Finance, at the instance of NDMA, have issued instructions revising formats for EFC/ DPRs to address disaster management concerns.
- Instructions dated 19.06.09, 12.04.10 and 26.05.10 may be accessed at <a href="www.ndma.gov.in">www.ndma.gov.in</a> (circulars at right hand bottom of website)
- The State needs to put in place a similar mechanism for disaster audit and certification of all new projects and programmes. These could be institutionalized by State Finance Department
- This would function as a self audit, a system of selfcertification, to ensure DM concerns have been mainstreamed in state development plans and projects

# Inclusion of DRR into Development Schemes and Projects (example list)

- Jawaharlal Nehru National Urban Renewal Mission (JnNURM)
- Rajiv Awas Yojana (RAY: Housing Scheme)
- National Rural Health Mission (NRHM)
- Sarva Shiksha Abhiyan (Scheme on Education for All)
- Pradhan Mantri Gram Sadak Yojana (Rural Road Network Scheme)
- National Employment Guarantee Scheme

•

# Urban floods in Bangalore and Chennai: risk management challenges and lessons for sustainable urban ecology

Anil K. Gupta\* and Sreeja S. Nair

A number of major cities and towns in India reported a series of devastating urban cent decade. Mumbai flood 2005 followed by other major cities of South Asia like bad, Rawalpindi also suffered with urban flooding. Census 2001 figured 285 mill metro cities of India, and is estimated to cross 600 million with 100 metro cities in ecological challenges coupled with climatic variability are noted to aggravate flo pact on affected communities. Urban flooding was primarily a concern of municip mental governance, has now attained the status of 'disaster', which has drawn environmental scientists and disaster managers. Challenges of urban flooding in te and flood mitigation including structural and non-structural measures and key issu logy in two major metropolitan cities of India – Bangalore and Chennai, have be management challenges in the context of land-use, city and population growth, we tion, waste disposal have been discussed.

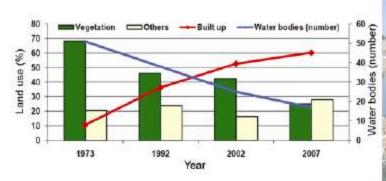
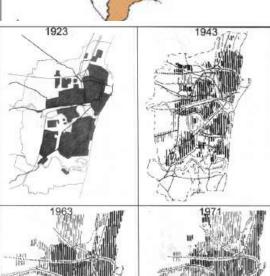
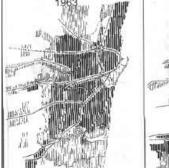


Figure 3. Land-use changes, 1973-2007.









### Environmental Legislation for DRR in India

Regulatory provisions related to environment and its constituents, natural resources - water, land, agriculture, forests, wildlife, habitats, ecosystems; procedures and planning - Environmental clearance, EIA, audit, risk analysis, land-use and zoning, emergency preparedness; and environmental services - drinking water, sanitation, waste management, preventive-health, including climate mitigation and adaptation etc. although primarily aiming at environmental quality and resource management, the provisions play significance role in addressing hazards, reducing underlying causes of vulnerability and enhancing capacity, and thereby, relate to Disaster Risk Reduction.



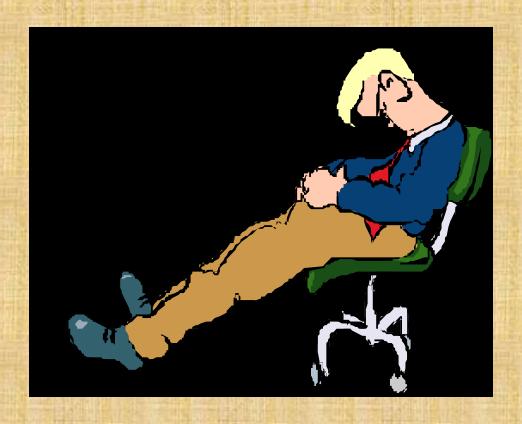
# Disaster Management and Risk Reduction

Role of Environmental Knowledge



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# **THANKS**

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